

# STATE OF MINNESOTA

## Office of the State Auditor



**Julie Blaha**  
**State Auditor**

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**DODGE-FILLMORE-OLMSTED**  
**COMMUNITY CORRECTIONS**  
**ROCHESTER, MINNESOTA**

YEAR ENDED DECEMBER 31, 2017

## **Description of the Office of the State Auditor**

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 150 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

**Audit Practice** - conducts financial and legal compliance audits of local governments;

**Government Information** - collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** - monitors investment, financial, and actuarial reporting for approximately 650 public pension funds; and

**Tax Increment Financing** - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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This document can be made available in alternative formats upon request. Call 651-296-2551 [voice] or 1-800-627-3529 [relay service] for assistance; or visit the Office of the State Auditor's web site: [www.auditor.state.mn.us](http://www.auditor.state.mn.us).

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

**Year Ended December 31, 2017**



**Audit Practice Division  
Office of the State Auditor  
State of Minnesota**

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

ORGANIZATION  
DECEMBER 31, 2017

			<u>Term Expires</u>
Joint Powers Board			
Chair	Matt Flynn	Olmsted County*	January 2018
Vice Chair	David Kenworthy	Dodge County*	January 2020
Board Member	Tim Tjosaas	Dodge County*	January 2020
Board Member	Gary Peterson	Fillmore County*	January 2020
Board Member	Marc Prestby	Fillmore County*	January 2018
Board Member	Sheila Kiscaden	Olmsted County*	January 2019
Board Member	Mark Thein	Olmsted County*	January 2020
Appointed			
Executive Director	Travis Gransee	Olmsted County	Indefinite

\*Commissioner

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JULIE BLAHA  
STATE AUDITOR

# STATE OF MINNESOTA

## OFFICE OF THE STATE AUDITOR

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### INDEPENDENT AUDITOR'S REPORT

Joint Powers Board  
Dodge-Fillmore-Olmsted Community Corrections  
Rochester, Minnesota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the General Fund of Dodge-Fillmore-Olmsted Community Corrections as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Community Corrections' basic financial statements, as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Community Corrections' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Community Corrections' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of Dodge-Fillmore-Olmsted Community Corrections as of December 31, 2017, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Dodge-Fillmore-Olmsted Community Corrections' basic financial statements. The Schedule of Intergovernmental Revenue is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Intergovernmental Revenue is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*/s/Julie Blaha*

JULIE BLAHA  
STATE AUDITOR

*/s/Greg Hierlinger*

GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

March 13, 2019

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2017  
(Unaudited)**

Our Management's Discussion and Analysis (MD&A) of Dodge-Fillmore-Olmsted Community Corrections' (DFO Community Corrections) financial performance provides an overview and analysis of the financial activities for the fiscal year ended December 31, 2017. Please read it in conjunction with the accompanying basic financial statements.

**FINANCIAL HIGHLIGHTS**

- Total net position for DFO Community Corrections is \$316,456.
- Total fund balance for DFO Community Corrections' General Fund was \$0 at the end of 2017, in accordance with DFO's financial policy of paying back to the member counties any remaining fund balance at the end of the year.
- Prior to the pay back to member counties at the end of the year, DFO Community Corrections' General Fund reported a surplus of \$121,242 in revenues compared to expenditures.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This MD&A is intended to serve as an introduction to DFO Community Corrections' basic financial statements. The basic financial statements consist of two statements that combine government-wide financial statements and fund financial statements, and notes to the financial statements. The MD&A (this section) is required to accompany the basic financial statements and, therefore, is included as required supplementary information. This report also contains other required supplementary information, such as a budgetary comparison schedule for the General Fund.

The first column of each of the first two statements presents governmental fund data. These columns focus on how money flows in and out and the balances left at year-end that are available for spending. They are reported using an accounting method called modified accrual accounting. This method measures cash and all other financial assets that can be readily converted to cash.

These columns provide a detailed short-term view of the operations and the basic services provided. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the programs. We reconcile the relationship (or differences) between governmental funds and governmental activities (reported in the third column) of each statement.

The third column in each statement presents the governmental activities' Statement of Net Position and the Statement of Activities, which provide information about the activities of DFO Community Corrections as a whole and present a longer-term view of its finances. These columns include all assets and liabilities using the full accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Over time, increases or decreases in net position are one indicator of whether DFO Community Corrections' financial health is improving or deteriorating.

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund statements. The notes to the financial statements can be found on pages 12 through 20 of this report.

Other information is provided as supplementary information regarding DFO Community Corrections' intergovernmental revenue.

### Government-Wide Financial Analysis

Net position may, over time, be a useful indicator of a government's financial position. In the case of DFO Community Corrections, assets exceeded liabilities and deferred inflows of resources by \$316,456 for 2017, compared to \$274,661 for 2016.

**Table 1**  
**Net Position as of December 31**

	2017	2016	Dollar Change	Percent Change (%)
Assets				
Current and other assets	\$ 2,606,866	\$ 2,591,805	\$ 15,061	1
Liabilities				
Current and other liabilities	624,960	757,501	(132,541)	(17)
Deferred Inflows of Resources	<u>1,665,450</u>	<u>1,559,643</u>	<u>105,807</u>	7
Net Position				
Unrestricted	<u>\$ 316,456</u>	<u>\$ 274,661</u>	<u>\$ 41,795</u>	15

The following analysis focuses on DFO Community Corrections' net position (Table 1).

## Governmental Activities

The total net position of DFO Community Corrections is \$316,456. DFO Community Corrections continues to report positive balances in net position because total assets exceed total liabilities and deferred inflows of resources.

Current and other assets increased \$15,061 from 2016.

Liabilities, which consist of accounts payable and due to other governments, decreased \$132,541 from 2016. The largest factor in this decrease is the due to other governments balance being significantly smaller in 2017; this is primarily attributable to the amount owed to Dodge, Fillmore, and Olmsted Counties created by the year-end settle up of remaining fund balance. The deferred inflows of resources increased \$105,807 from 2016, due to the prepayment of the first quarter 2018 contribution from Olmsted County.

**Table 2**  
**Changes in Net Position as of December 31**

	2017	2016	Dollar Change	Percent Change (%)
<b>Revenues</b>				
Intergovernmental revenue	\$ 10,024,769	\$ 9,209,545	\$ 815,224	9
Charges for services	561,746	518,781	42,965	8
Fines and forfeits	11,236	14,514	(3,278)	(23)
Investment earnings	5,934	7	5,927	84671
Miscellaneous	-	22,407	(22,407)	(100)
<b>Total Revenues</b>	<b>\$ 10,603,685</b>	<b>\$ 9,765,254</b>	<b>\$ 838,431</b>	<b>9</b>
<b>Expenses</b>				
Administration	\$ 2,960,265	\$ 2,568,879	\$ 391,386	15
Offender services	6,517,767	6,151,961	365,806	6
Victim services	1,083,858	1,034,684	49,174	5
<b>Total Expenses</b>	<b>\$ 10,561,890</b>	<b>\$ 9,755,524</b>	<b>\$ 806,366</b>	<b>8</b>
<b>Change in Net Position</b>	<b>\$ 41,795</b>	<b>\$ 9,730</b>	<b>\$ 32,065</b>	<b>330</b>

The following analysis focuses on DFO Community Corrections' changes in net position (Table 2).

## Governmental Activities

Revenues collected in 2017 by DFO Community Corrections totaled \$10.6 million, compared to \$9.8 million in 2016. The increase was primarily caused by required increases in the member counties' contributions required to cover increased expenses.

Member county contributions were \$7.1 million in 2017 and \$6.1 million in 2016.

Total expenses for 2017 were \$10.6 million, compared to \$9.8 million in 2016. The increase is mostly due to contractual and inflationary wage and benefits increases.

## General Fund Financial Analysis

As noted earlier, DFO Community Corrections uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**General Fund.** The focus of DFO Community Corrections' General Fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing DFO Community Corrections' financing requirements.

**Table 3**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**For the Year Ended December 31**

	2017	2016	Dollar Change	Percent Change (%)
Revenues				
Intergovernmental revenue	\$ 10,024,769	\$ 9,209,545	\$ 815,224	9
Charges for services	519,951	509,051	10,900	2
Fines and forfeits	11,236	14,514	(3,278)	(23)
Investment earnings	5,934	7	5,927	84671
Miscellaneous	-	22,407	(22,407)	(100)
<b>Total Revenues</b>	<b>\$ 10,561,890</b>	<b>\$ 9,755,524</b>	<b>\$ 806,366</b>	<b>8</b>
Expenses				
Administration	\$ 2,960,265	\$ 2,568,879	\$ 391,386	15
Offender services	6,517,767	6,151,961	365,806	6
Victim services	1,083,858	1,034,684	49,174	5
<b>Total Expenses</b>	<b>\$ 10,561,890</b>	<b>\$ 9,755,524</b>	<b>\$ 806,366</b>	<b>8</b>
Revenues Over (Under) Expenditures	\$ -	\$ -	\$ -	-
Other Financing Sources (Uses)				
Proceeds from sale of capital assets	-	-	-	-
Net change in fund balance	\$ -	\$ -	\$ -	-
Fund Balance - January 1	-	-	-	-
Fund Balance - December 31	\$ -	\$ -	\$ -	-

(Unaudited)

Page 7

The following analysis focuses on DFO Community Corrections’ revenues, expenditures, and changes in fund balance (Table 3).

As of December 31, 2017, DFO Community Corrections’ General Fund reported a fund balance of \$0, according to the policy to distribute net revenue or expense to the three member counties each year-end. County shares, prior to year-end payouts, increased by \$568,000 in 2016, and by \$746,000 in 2017, in compliance with the policy to discontinue the use of reserves to fund current year operations.

Expenditures for fiscal agent personnel services accounted for approximately 78 percent of DFO Community Corrections’ total expenditures in 2017.

Intergovernmental revenues (monies received from member counties, state grants, and federal grants) accounted for 95 percent of DFO Community Corrections’ total revenues. Prior to the year-end payments from the three member counties, revenues exceeded actual expenditures in 2017 by \$121,000; revenues exceeded actual expenditures in 2016 by \$352,000.

### General Fund Budgetary Highlights

**Table 4**  
**Final Budget and Actual Amounts**

	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>			
Intergovernmental revenue	\$ 10,119,971	\$ 10,024,769	\$ (95,202)
Charges for services	528,500	519,951	(8,549)
Fines and forfeits	13,000	11,236	(1,764)
Investment earnings	-	5,934	5,934
<b>Total Revenues</b>	<b>\$ 10,661,471</b>	<b>\$ 10,561,890</b>	<b>\$ (99,581)</b>
<b>Expenses</b>			
Administration	\$ 2,991,841	\$ 2,960,265	\$ 31,576
Offender services	6,561,063	6,517,767	43,296
Victim services	1,108,567	1,083,858	24,709
<b>Total Expenses</b>	<b>\$ 10,661,471</b>	<b>\$ 10,561,890</b>	<b>\$ 99,581</b>
<b>Net Changes in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

The following analysis focuses on DFO Community Corrections’ final budget and actual amounts (Table 4).

Budgets can be amended during the year by the DFO Community Corrections Board. Budget revisions are reviewed by administration and submitted to the Board for approval.

During the year, the final revenue and expenditure budgets remained the same as the original budgets.

Total expenditures for DFO Community Corrections for 2017 were \$100,000 under budget. The majority of the unspent budget monies were in the operating budgets and caused due to the freeze in computer replacements.

Total revenues for 2017 were \$100,000 less than the final budget. The majority of this is due to adjusting the member counties' contributions to adhere to the financial policy to pay back the counties any possible remaining fund balance at the end of the year.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

DFO Community Corrections has no capital assets.

### **Debt Administration**

At year-end, DFO Community Corrections did not have any bonded debt.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The DFO Community Corrections Board set the 2018 budget at \$11.2 million, an increase of \$547,000, or five percent, from the 2017 budget. The main funding for this increased budget came from the member county contributions. Olmsted County's share went up \$410,000 in 2018.

Olmsted County had an average unemployment rate of 2.0 percent for 2017, while the average unemployment rate was 4.4 percent for the United States and 3.2 percent for the State of Minnesota.

DFO Community Corrections' 2018 budget was passed at a Board meeting in late 2017.

## **CONTACTING DFO COMMUNITY CORRECTIONS' FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, and customers with a general overview of finances and to show DFO Community Corrections' accountability for the money it receives. If you have a question about this report or need information, contact the Olmsted County Finance Department, 2117 Campus Drive Southeast, Suite 200, Rochester, Minnesota 55904.

## **BASIC FINANCIAL STATEMENTS**

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

*EXHIBIT 1*

**GENERAL FUND BALANCE SHEET AND  
STATEMENT OF NET POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2017**

	<b>General Fund</b>	<b>Reconciliation</b>	<b>Governmental Activities</b>
<b><u>Assets</u></b>			
<b>Current assets</b>			
Cash and pooled investments	\$ 2,058,290	\$ -	\$ 2,058,290
Accounts receivable - net	415,253	-	415,253
Due from other governments	133,323	-	133,323
	<b>\$ 2,606,866</b>	<b>\$ -</b>	<b>\$ 2,606,866</b>
 <b><u>Liabilities, Deferred Inflows of Resources, and Fund Balance/Net Position</u></b>			
<b>Liabilities</b>			
Accounts payable	\$ 94,719	\$ -	\$ 94,719
Due to other governments	530,241	-	530,241
	<b>\$ 624,960</b>	<b>\$ -</b>	<b>\$ 624,960</b>
 <b>Deferred Inflows of Resources</b>			
Advanced contributions	\$ 1,665,450	\$ -	\$ 1,665,450
Unavailable revenue	316,456	(316,456)	-
	<b>\$ 1,981,906</b>	<b>\$ (316,456)</b>	<b>\$ 1,665,450</b>
 <b>Fund Balance/Net Position</b>			
<b>Fund Balance</b>			
Unassigned	\$ -	\$ -	
Unrestricted		<b>\$ 316,456</b>	<b>\$ 316,456</b>
	<b>\$ 2,606,866</b>	<b>\$ -</b>	<b>\$ 2,606,866</b>
 <b>Reconciliation of the General Fund Balance to Net Position</b>			
Fund Balance - General Fund			\$ -
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred inflows of resources in the governmental funds.			316,456
<b>Net Position - Governmental Activities</b>			<b>\$ 316,456</b>

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

*EXHIBIT 2*

**GENERAL FUND REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
AND STATEMENT OF ACTIVITIES OF GOVERNMENTAL ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2017**

	<b>General Fund</b>	<b>Reconciliation</b>	<b>Governmental Activities</b>
<b>Revenues</b>			
Intergovernmental revenue	\$ 10,024,769	\$ -	\$ 10,024,769
Charges for services	519,951	41,795	561,746
Fines and forfeits	11,236	-	11,236
Investment earnings	5,934	-	5,934
<b>Total Revenues</b>	<b>\$ 10,561,890</b>	<b>\$ 41,795</b>	<b>\$ 10,603,685</b>
<b>Expenditures/Expenses</b>			
<b>Current</b>			
<b>Community Corrections</b>			
Administration	\$ 2,960,265	\$ -	\$ 2,960,265
Offender services	6,517,767	-	6,517,767
Victim services	1,083,858	-	1,083,858
<b>Total Expenditures/Expenses</b>	<b>\$ 10,561,890</b>	<b>\$ -</b>	<b>\$ 10,561,890</b>
<b>Net Change in Fund Balance/Net Position</b>	<b>\$ -</b>	<b>\$ 41,795</b>	<b>\$ 41,795</b>
<b>Fund Balance/Net Position - January 1</b>	<b>-</b>	<b>274,661</b>	<b>274,661</b>
<b>Fund Balance/Net Position - December 31</b>	<b>\$ -</b>	<b>\$ 316,456</b>	<b>\$ 316,456</b>

**Reconciliation of the Statement of General Fund Revenues, Expenditures, and Changes  
in Fund Balance to the Statement of Activities of Governmental Activities**

**Net Change in Fund Balance** \$ -

In the fund, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statement and the statement of activities is the increase or decrease in revenue deferred as unavailable.

Unavailable revenue - December 31	\$ 316,456	
Unavailable revenue - January 1	(274,661)	41,795
<b>Change in Net Position of Governmental Activities</b>		<b>\$ 41,795</b>

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

NOTES TO THE FINANCIAL STATEMENTS  
AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2017

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1. Summary of Significant Accounting Policies

Dodge-Fillmore-Olmsted Community Corrections' (DFO Community Corrections) financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) for the year ended December 31, 2017. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by DFO Community Corrections are discussed below.

A. Financial Reporting Entity

DFO Community Corrections provides correctional services to these three counties: Dodge, Fillmore, and Olmsted. The Dodge-Fillmore-Olmsted Community Corrections Joint Powers Board was established pursuant to the Community Corrections Act, Minn. Stat. §§ 401.02 and 401.05, and a joint powers agreement, effective January 1, 1974, between the three counties, pursuant to Minn. Stat. § 471.59.

DFO Community Corrections is governed by a seven-member Board composed of County Commissioners appointed as representatives by their respective County Boards for terms of at least two years in length as follows: three Commissioners from Olmsted County; two Commissioners from Dodge County, and two Commissioners from Fillmore County. An alternate will be selected from each county, who may vote only in the instance of the absence of one of the voting members. The books and records of DFO Community Corrections shall be maintained at the Corrections Division of the Olmsted County Community Services Department.

DFO Community Corrections is financed through state grants and contributions from the participating counties. Member contributions for the current year totaled \$7,103,436, or 70.9 percent of the total intergovernmental revenue received.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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1. Summary of Significant Accounting Policies (Continued)

B. Basic Financial Statements

Basic financial statements include information on DFO Community Corrections' activities as a whole and information on the individual fund of DFO Community Corrections. These separate presentations are reported in different columns on Exhibits 1 and 2. Each of the exhibits starts with a column of information based on activities of the General Fund and reconciles it to a column that reports the "governmental activities" of DFO Community Corrections as a whole.

C. Measurement Focus and Basis of Accounting

The governmental activities are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. DFO Community Corrections considers all revenues as available if collected within 75 days after the end of the current period. Charges for services and interest are considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred.

When both restricted and unrestricted resources are available for use, it is DFO Community Corrections' policy to use restricted resources first and then unrestricted resources as needed.

D. Budgetary Data

DFO Community Corrections adopts estimated expenditure budgets for the General Fund on the modified accrual basis of accounting.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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1. Summary of Significant Accounting Policies (Continued)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. Deposits and Investments

DFO Community Corrections' available cash balances are pooled and invested by Olmsted County in accordance with Minnesota statutes. The fair value of the investment is the fair value per share of the underlying portfolio. DFO Community Corrections invests in this pool for the purpose of joint investment with Olmsted County in order to enhance investment earnings. There are no redemption limitations. Additional disclosures defining cash and pooled investments can be found in the Olmsted County Comprehensive Annual Financial Report (CAFR).

2. Receivables

All receivables are shown net of an allowance for uncollectibles.

3. Capital Assets

Capital assets are reported in the governmental activities column in the statement of activities. Capital assets are defined by DFO Community Corrections as assets with an initial, individual cost of more than \$25,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method to allocate the cost on an annual basis over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Equipment	2 years and over

As of December 31, 2017, DFO Community Corrections owned no capital assets.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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1. Summary of Significant Accounting Policies

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity  
(Continued)

4. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. DFO Community Corrections does not have any types of deferred outflows of resources in the current year.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. DFO Community Corrections reports two types of items, unavailable revenue and advanced contributions, that qualify for reporting in this category.

Unavailable revenue arises only under the modified accrual basis of accounting and, accordingly, is reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available. DFO Community Corrections reports advanced contributions for a prepayment of the first quarter 2018 required county contribution. Advanced contributions are reported in the governmental funds balance sheet and on the government-wide statement of net position.

5. Classification of Net Position

Net position in the government-wide fund financial statements is classified in the following categories:

Net investment in capital assets - the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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1. Summary of Significant Accounting Policies

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

5. Classification of Net Position (Continued)

Restricted net position - the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position - the amount of net position that does not meet the definition of restricted or net investment in capital assets.

6. Classification of Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Community Corrections is bound to observe constraints imposed upon the use of the resources in the fund. The classifications are as follows:

Nonspendable - amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted - amounts for which constraints have been placed on the use of resources either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Committed - amounts that can be used only for the specific purposes imposed by formal action of the Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of actions it employed to previously commit these amounts.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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1. Summary of Significant Accounting Policies

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

6. Classification of Fund Balance (Continued)

Assigned - amounts DFO Community Corrections intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board or the Executive Director who has been delegated that authority by Board resolution.

Unassigned - unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications.

DFO Community Corrections applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, or unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

DFO Community Corrections has chosen to refund to its three-member counties its entire fund balance at the end of each fiscal year. DFO Community Corrections will rely on the fund balance of its member organizations should the current year's contributions prove insufficient.

7. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources; and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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2. Detailed Notes

A. Assets

1. Cash, Deposits, and Investments

Through agreement with Olmsted County, all of DFO Community Corrections' deposit and investment functions are managed by Olmsted County's Treasury Department. County policies are applied to DFO Community Corrections Joint Powers Board's portfolio of deposits and investments.

Minnesota Statutes Chapter 118A authorizes Olmsted County to deposit its cash and to invest in certificates of deposit in financial institutions designated by the Olmsted County Board.

Minnesota Statutes § 118A.03 requires all deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least 10 percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

Custodial credit risk for deposits is the risk that, in the event of a bank failure, Olmsted County's deposits may not be returned to it. Olmsted County policy requires all deposits to be insured or collateralized in accordance with Minn. Stat. ch. 118A. At December 31, 2017, none of the County's deposits were subject to custodial credit risk. Olmsted County invests in the types of securities authorized by Minn. Stat. §§ 118A.04 and 118A.05.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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2. Detailed Notes

A. Assets

1. Cash, Deposits, and Investments (Continued)

Additional disclosures as required by GASB Statement No. 3, *Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements*; GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*; GASB Statement No. 40, *Deposit and Investment Risk Disclosures*; and GASB Statement No. 72, *Fair Value Measurement and Application*, are disclosed on an entity-wide basis in the Olmsted County CAFR.

The following is a summary of DFO Community Corrections' cash:

	December 31, 2017
	<hr/>
Cash and investments	\$ 2,057,890
Petty cash and change funds	400
	<hr/>
Total	\$ 2,058,290
	<hr/> <hr/>

2. Receivables

Receivables as of December 31, 2017, for DFO Community Corrections' governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

Accounts receivable	\$ 1,648,588
Less: Allowance for uncollectible	<hr/> (1,233,335)
	<hr/>
Net Accounts Receivable	\$ 415,253
	<hr/> <hr/>

Net receivables for governmental activities are collectible within the year.

The \$133,323 due from other governments balance reported on the fund balance sheet and government-wide statement of net position is receivables from the State of Minnesota and federal government.

**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

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2. Detailed Notes (Continued)

B. Liabilities and Deferred Inflows of Resources

1. Due to Other Governments

Due to other governments at December 31, 2017, were as follows:

Due to Olmsted County - staffing-related costs	\$ 407,649
Due to Dodge County	8,609
Due to Fillmore County	11,162
Due to Olmsted County	101,471
Due to other various governments	<u>1,350</u>
Total	<u>\$ 530,241</u>

2. Deferred Inflows of Resources

As of December 31, 2017, the unavailable revenue reported in the governmental funds is \$316,456.

Advanced contributions consist of a prepayment of the first quarter 2018 required county contribution. Total advanced contributions at December 31, 2017, are \$1,665,450.

3. Risk Management

DFO Community Corrections is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. Risk management is handled through a combination of purchased commercial insurance and participation in the Olmsted County self-insurance program. DFO Community Corrections did not have a loss exceeding the limits of coverage for any of the past three years. There were no significant reductions in insurance from the prior year.

Olmsted County handles its self-insurance through the Self-Insurance Internal Service Fund. Additional disclosures as required by GASB Statement No. 10, *Accounting and Reporting for Risk Financing and Related Insurance Issues*, are disclosed on an entity-wide basis in the Olmsted County CAFR.

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**REQUIRED SUPPLEMENTARY INFORMATION**

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

*EXHIBIT A-1*

**BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2017**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 10,119,971	\$ 10,119,971	\$ 10,024,769	\$ (95,202)
Charges for services	528,500	528,500	519,951	(8,549)
Fines and forfeits	13,000	13,000	11,236	(1,764)
Investment earnings	-	-	5,934	5,934
<b>Total Revenues</b>	<b>\$ 10,661,471</b>	<b>\$ 10,661,471</b>	<b>\$ 10,561,890</b>	<b>\$ (99,581)</b>
<b>Expenditures</b>				
<b>Current</b>				
<b>Community Corrections</b>				
Administration	\$ 2,991,841	\$ 2,991,841	\$ 2,960,265	\$ 31,576
Offender services	6,561,063	6,561,063	6,517,767	43,296
Victim services	1,108,567	1,108,567	1,083,858	24,709
<b>Total Expenditures</b>	<b>\$ 10,661,471</b>	<b>\$ 10,661,471</b>	<b>\$ 10,561,890</b>	<b>\$ 99,581</b>
<b>Change in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Fund Balance - January 1</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund Balance - December 31</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2017

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Budgetary Information

Dodge-Fillmore-Olmsted Community Corrections adopts the annual budget on a basis consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund. Amounts encumbered under the budgetary system for purchases to be made in the following year lapse at year-end and are adjusted into the following year's budget if expended. Unencumbered budgets also lapse at year-end.

The Community Corrections has adopted a budget system that does not allow expenditures in excess of the approved budget within the smallest organizational unit of the organization, the department. As a result, in the budget-to-actual comparisons, there are no negative variances for expenditure items. It is possible for a negative variance to occur in revenue items. Department managers are obligated to report instances where negative variances are occurring in revenues without corresponding reductions in expenditures.

Actual results of operations presented in accordance with GAAP and the Community Corrections' accounting policies do not recognize encumbrances and restricted fund balance as expenditures until the period in which the actual goods or services are received and a liability is incurred. Encumbrances are only reported on the balance sheet of the General Fund included within restricted, committed, or assigned fund balance. Significant encumbrances, if any, are disclosed in the notes to the financial statements.

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**SUPPLEMENTARY INFORMATION**

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**OTHER SCHEDULE**

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**DODGE-FILLMORE-OLMSTED  
COMMUNITY CORRECTIONS  
ROCHESTER, MINNESOTA**

**EXHIBIT B-1**

**SCHEDULE OF INTERGOVERNMENTAL REVENUE  
FOR THE YEAR ENDED DECEMBER 31, 2017**

	<u>General Fund</u>
<b>Payments</b>	
<b>Local</b>	
Dodge County	\$ 524,185
Fillmore County	428,855
Olmsted County	<u>6,150,396</u>
<b>Total payments</b>	<u>\$ 7,103,436</u>
<b>Grants</b>	
<b>State</b>	
Minnesota Department/Board of Corrections	\$ 2,601,716
Public Safety	<u>94,829</u>
<b>Total state</b>	<u>\$ 2,696,545</u>
<b>Federal</b>	
Department of Justice	<u>\$ 224,788</u>
<b>Total state and federal grants</b>	<u>\$ 2,921,333</u>
<b>Total Intergovernmental Revenue</b>	<u><u>\$ 10,024,769</u></u>

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JULIE BLAHA  
STATE AUDITOR

# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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## INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

Joint Powers Board  
Dodge-Fillmore-Olmsted Community Corrections  
Rochester, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the accompanying financial statements of the governmental activities and the General Fund of Dodge-Fillmore-Olmsted Community Corrections as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Community Corrections' basic financial statements, and have issued our report thereon dated March 13, 2019.

The *Minnesota Legal Compliance Audit Guide for Counties*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the tax increment financing because the Community Corrections does not administer tax increment financing districts; and public indebtedness because the Community Corrections has no public debt.

In connection with our audit, nothing came to our attention that caused us to believe that Dodge-Fillmore-Olmsted Community Corrections failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Counties*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Community Corrections' noncompliance with the above referenced provisions.

This report is intended solely for the information and use of the Joint Powers Board and management of Dodge-Fillmore-Olmsted Community Corrections and the State Auditor, and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Julie Blaha

JULIE BLAHA  
STATE AUDITOR

/s/Greg Hierlinger

GREG HIERLINGER, CPA  
DEPUTY STATE AUDITOR

March 19, 2019